gT.

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March 30, 2005

Honorable Benjamin Cruz Senator, 28th Guam Legislature 155 Hesler Street Hagatna, Guam 96910

RE:

Bill No. 41 "An Act to Appropriate the Sum of Six Hundred Thousand Dollars from the Healthy Futures Fund to the Department of Mental Health and Substance Abuse for Local Non-Governmental Service Providers of Residential, In-patient and Out-patient Drug and Alcohol Detoxification, Rehabilitation, and Prevention Grant Program, and to Provide Continuing Appropriations

Dear Senator Cruz:

Thank you for bringing to my attention Bill 41. As you know, I am in support of local funding for mental health and substance abuse programs and services. In fact, local funding for governmental substance abuse treatment and rehabilitation had continuously declined for the past five years. I am specifically referring to the local appropriations to the Department of Mental Health and Substance Abuse's (DMHSA) for administration of program and services for the substance-related disorders and their families in this community. A budget deprived fiscal year (FY) 2003 "forced" the DMHSA to move all locally funded drug and alcohol treatment services personnel to federal Substance Abuse Prevention and Treatment (SAPT) Block Grant administered by the Center for Substance Abuse Treatment (CSAT) under the Substance Abuse and Mental Health Services Administration (SAMHSA), U.S. Health and Human Services (HHS). Operational expenditure for Drug and Alcohol Treatment Services Branch under the Clinical Services Division was charged to SAPT Block Grant account as well. This was carried over to FY 2004, to the best of my knowledge, to the last day of my government service as the Clinical Administrator at DMHSA. When we met at your office on February 3rd, apparently funding of drug and alcohol treatment remains to be federally funded as shown by DMHSA's FY 2006 Budget Proposal that you shared with me.

At our February 3rd meeting, I shared with you that one major problem that DMHSA faces year after year on the SAPT Block Grant annual application and Fiscal Status Report (FSR) is the Maintenance of Effort (MOE). Explaining and justifying the reason for not meeting annual MOE had been a challenge. Definitely, Bill 41 proposed appropriation of \$ 600,000 would significantly increase the level of MOE for Guam.

RE: Bill No. 41 Page 2 of 3

However, I have the following for your consideration.

As a GovGuam retiree with 35 years of public service in mental health and substance abuse programs and services; from the old Community Mental Health Center (CMHC) under the Guam Memorial Hospital Authority (GMHA) to Single State Mental Health and Substance Abuse Agency (MHSAA) to the Department of Mental Health and Substance Abuse (DMHSA). I am familiar with the comprehensive program and services as stipulated in Public Law 17-21 that created the DMHSA. For clarification, New Beginnings 24-hour Residential Treatment Program was down graded to 12 hour Day Treatment Program when DMHSA failed to procure the services of a physician and nursing staff vacancies. Drug and alcohol treatment services for this community further deterioted, when Supertyphoon Pongsona on December 8, 2002 destroyed 3rd floor of DMHSA where New Beginnings was housed. In order for 24-hour New Beginnings to return to full function, DMHSA needs funding for staffing, operations and appropriate facility for treatment. New Beginnings had a budget for a part-time physician, nursing staff of 1 FTE RN, 1FTE LPN, 9 FTE Psychiatric Technicians, 1 FTE Substance Abuse Treatment Program Supervisor, 4 FTE Chemical Dependency Treatment Specialist (at I, II, III level). Depending on the priority of the appointing authority (Director), New Beginnings program FTE's were transferred to other programs to make up the lost of local funding in order to meet budget ceiling and eventually SAPT Block Grant was used to supplant locally funded drug and alcohol program FTE positions as evident by FY 2006 Budget Proposal. In my opinion, the truth is no DMHSA directors, other than Jeanette Sablan Tanos (January 1995 - July 1996), placed alcohol and drug abuse as priority programs despite "War on Ice' and high incidence of alcohol and alcoholrelated problems in this community. Continuous and never ending crisis of nursing staff shortage to Olmstead Act violations required the undivided attention of directors from Leon Guerrero (1997 - 2001), Cabanero (year 2002), to Roberto (January 2003 - present).

Current non-governmental alcohol and drug programs operated by the Salvation Army Lighthouse Recovery Center, Sanctuary, Inc., and Oasis Empowerment Center supplement and compliment services where DMHSA stops. P.L. 17-21 § 85101 stipulated that "it shall be the public policy of the Government of Guam to encourage the development of privately-funded community based programs for mental health, drug and alcohol abuse, in particular those programs that employ qualified local residents. As those services become developed and/or available in the Territory, the government of Guam may gradually phase out of such operations". However, in the Subject Bill's Section 1, paragraph 2, by specifically naming the non-profit organizations, one may read to understand that in Section 2, Appropriation in (a), (b), and (c) is intended for the namely non-profit organizations Salvation Army Lighthouse Recovery Center, Oasis Empowerment Center, and Sanctuary, Inc. It appears to me that the Proposed Bill as written is catering to special interest organizations such as those mentioned. Would other organizations, profit or non-profit be given the same opportunity via a Request For Proposal (RFP) to apply for the \$600,000 administered by DMHSA? Would the Director of DMHSA, General Services Agency (GSA), Bureau of Budget, Management and Research (BBMR), the Attorney General, or/and the Governor interpret Section 2 Appropriation as intended for the

RE: Bill No. 41 Page 3 of 3

organizations as listed above? Would the 28th Guam Legislature seen as bias for the above listed special interest groups if this Bill is passed? Would I, as a service provider, or other service provider who treats substance-related disorders have the same fairness to apply for the \$600,000?

Please allow me to bring your attention to P.L. 17-21 § 85105 (B)(4) "The Department, pursuant to the Administrative Adjudication Act, shall develop procedures and adopt rules in regards to monitoring and evaluating grants, subsidies, or purchase of service agreement. Applicants to whom a grant or subsidy has been made, or a purchase of service agreement awarded, shall agree to comply with such rules and procedures". Is DMHSA in compliance with this section of the law?

I noticed that in Section 3, "... all grants shall be approved by the Guam Mental Health Planning Council." Individuals appointed by the Governor to serve on the federally mandated Mental Health Planning Council are program directors of the non-profit organizations as listed above. Is it not a conflict of interest for the individuals representing the listed organizations and sitting the Mental Health Planning Council to approve their own grant application? In P.L. 17-21, § 85107, "There is within the Department an Advisory Council for Mental Health, Alcohol and Drug programs and services known as the Advisory Council. The Council shall consist of seven (7) members appointed by the Governor and confirmed by the Legislature." The Governor appoints the Mental Health Planning Council who does not have to go through the legislative confirmation process. Would it be more appropriate for a Council that is confirmed by the Legislature to review and process a local appropriation grant than by a federally mandated Council? I am assuming here that this may be trivial to some readers.

Last, I believe that it would do the public good to include language in this Bill requiring accountability of programmatic activities and financial expenditure although it may be understood that grant applications would consist of these provisions under the RFP process or by contractual agreement.

I believe your intention to appropriate \$600,000 local money is honorable and that *finally* the Guam Legislature recognizes that this community has a big substance abuse problem and that programs and services are needed for those suffering from substance-related disorders including their families and friends. That means All of Us.

Thank you for the opportunity to comment on Bill 41.

Si Yu'os Maasi

Private Provider

Submitted 4/5/05

TESTIMONY IN FAVOR OF BILL 41, INTRODUCED BY SENATOR B.J. CRUZ

Renata Bordallo, MSW, CSAC (Certified Substance Abuse Counselor)
Director of The Salvation Army Lighthouse Recovery Center (LRC)
Vice-Chair, Guam Mental Health Planning Council
President, National Association of Social Workers-Guam Chapter

Phone: w) 477-7671; c) 777-4014

Senator	Edward	J.B.	. Calvo
ACKNOWL	EDGEME	NT I	RECEIPT
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Date: 4-5-5

Honorable Senators:

I strongly support Bill 41, and urge its passing. Bill 41 appropriates a basic and extended level of Government of Guam financial support for the maintenance and growth of community-based substance abuse services for the people of Guam. The process for soliciting and approving alcohol and drug treatment grants can be worked out by the Department of Mental Health and Substance Abuse (DMHSA) and the General Services Agency. Some clarification of the role of the Guam Mental Health Planning Council in approving such grants may be needed. All in all, this bill addresses an urgent need – that is the survival and growth of substance abuse services on Guam.

LRC staff deal with the ravages of addiction on a daily basis. Just the other morning over the phone I comforted a mother distressed that her son, returning from California, appeared to be chemically dependent on crystal methamphetamine, or "ice". I educated her about resources on island, which are few, yet so critical to the recovery of those who are caught in the web of drug abuse and dependence, among them family members.

DMHSA mandate: I would say that while DMHSA has not abandoned its mandate to provide substance abuse services, their services are extremely limited. DMHSA's New Beginnings Outpatient Program fills a gap in one part of the Continuum of Care for substance abuse and addictions. There are many critical services provided solely by community-based non-profits such as The Salvation Army, Sanctuary, Inc., and Oasis Empowerment Center, or absent altogether. Bill 41 would allow DMHSA to fill its intended role as the single-state agency in charge of monitoring and regulating agencies providing substance abuse treatment in the community. DMHSA Director Pete Roberto has been very supportive of community-based services, and eventual outsourcing of the majority of substance abuse services on Guam.

Critical gaps and shortages in services at present include: residential and outpatient services for men, women, adolescents, and persons with multiple disabilities (e.g. mental illness and substance abuse), services for family members including at-risk children, services for drugabusing ex-offenders, access to methadone treatment for persons addicted to opiates, and a needle exchange program to reduce the risk of HIV, AIDS, and Hepatitis C spreading in our small community. One critical need, which is central to a successful recovery process, is

provision of drug-free housing especially for those in the early and middle stages of recovery.

LRC has served more than 220 men in its Residential Program, and hundreds of men and women in its Outpatient Program, since 1999. Statistics for the Residential Program compiled over the past five years show: 90% of our clients were homeless; 83% were first-time admissions; 60% were on parole or probation; 75% were Asian-Pacific Islanders including 52% Chamorro. Ages ranged from 18-68 years, average client age was 36 years. An estimated 15% were persons with serious mental illness as well as chemical dependence, and 13% had injected drugs intravenously.

The Lighthouse program takes a holistic approach to recovery from addictions, and uses the biopsychosocial and spiritual model of addiction as a disorder or disease. LRC incorporates the 12-Step model as well. The three primary goals of LRC are to encourage clients to a) become and stay drug-free, b) obtain education and employment, and c) move on to stable housing. Staff work closely with DMHSA, Guam Memorial Hospital, Department Public Health & Social Services, One-Stop Career Center, and Department of Integrated Services for Individuals with Disabilities, and all agencies that are part of the recovery process for our consumers.

The LRC offers the following services: drug-free housing, food and cooking facilities, assessment, recovery planning, case management, individual and group counseling, psychoeducational classes in Addiction Education, Relapse Prevention, 12-Step recovery, Anger Management, Life Skills, transportation, linkage to mainstream community services, medication monitoring, referrals, job search and housing search assistance, recreational outings, and spiritual counseling (optional). Phases of the LRC program include: Orientation and Stabilization, Recovery Foundation (Phase I), Work/Self-Support (Phase II), and Transition/Community Reintegration (Phase III).

Costs/Outcomes: Operating at over 75% capacity, LRC has an estimated per bed-day cost of \$93. This cost covers all the treatment services listed above, in a 24-hour/7-day therapeutic setting. We do not yet have in place an Evaluation component to track outcomes for the months and years following treatment at LRC. We did recently apply, however, for a federal grant which will enable us to track these client outcomes.

At present we do track outcomes at discharge, for the time clients have resided at LRC with daily access to the community. (See chart below)

<u>Time Period: FY2002 (10/1/01-9/30/02)</u>

Residential clients served: 44

Number discharged: 35	Completed program: 17 (49%)
No evidence of drug use: 74%	94% of those who completed
Left with PT or FT job or school: 51%	82% of those who completed
Transitioned into stable housing: 49%	82% of those who completed

Time Period: FY2003 (10/1/02-9/30/03)

Residential clients served: 38

Number discharged: 23	Completed program: 15 (65%)
No evidence of drug use: 83%	87% of those who completed
Left with PT or FT job or school: 70%	87% of those who completed
Transitioned into stable housing: 70%	100% of those who completed

Time Period: FY2003 (10/1/03-9/30/04)

Residential clients served: 54

Number discharged: 40	Completed program: 18 (45%)
No evidence of drug use: 60%	83% of those who completed (15 of 18)
Left with PT or FT job or school: 33%	67% of those who completed (12 of 18)
Transitioned into stable housing: 53%	94% of those who completed (17 of 18)

I understand statistics can be tricky, and I will be happy to answer any questions you may have about the above figures.

Many national studies have documented the cost-effectiveness of drug treatment for the general population as well as for ex-offenders. (See information attached) In this age of dwindling resources and limitations on government spending (except for national defense), it pays to THINK SMART when it comes to Prevention and Treatment services: we can pay now for services or pay much more later, not only in terms of dollars but in human lives and human suffering.

Thank you all for taking the time to read about this most important issue, which affects the quality of life of all on Guam, as well as the overall economy of Guam. Just as one addicted person negatively affects at least 7 people around them (family, employers, friends...), one recovering mother, father, and/or worker causes a ripple effect of recovery in the community.

PLEASE INVEST WISELY IN GUAM BY SUPPORTING BILL 41!

(SEE ATTACHED NATIONAL RESEARCH FINDINGS BELOW)

NATIONAL RESEARCH

Drug Treatment is Cost Effective

A joint study by the RAND Corp., the U.S. Army, and the Office of National Drug Control Strategy, found that treatment is seven times more effective than local enforcement, eleven times more effective than border interdiction, and twenty-two times more effective than trying to control foreign production (C. Peter Rydell and Susan S. Everingham, Controlling Cocaine: Supply versus Demand Programs).

Ohio's Cost-effectiveness Study of Alcohol and other Drug Treatment Programs concludes:

- Treatment paid for itself several times over in social savings: average cost offsets ranged from three to seven times the costs of care.
- Most significantly, criminal justice involvement dropped dramatically from 60% of the clients in the sample reporting criminal arrests the year before treatment to 19% the year after.
- Cost offsets in the areas of health care utilization, arrests, traffic violations and work problems more than pay for the cost of treatment services. These results strongly support the Department's strategic direction in the developmeint and implementation of a comprehensive, outcome-oriented treatment system.
- Attendance in formal aftercareand support groups had a major positive impact upon abstinence rates.

(taken from the ODADAS Cost Effectiveness Study 1992-1996; Final Report 12/3/96)

In 1991, the annual cost of imprisonment per inmate in New York City was \$58,000. At the same time, residential drug treatment cost only \$14,000 per person annually, and outpatient drug treatment cost only \$5,000.

A study conducted for the state of California provides the most comprehensive cost-benefit examination to date on the effectivenes of substance abuse treatment. Looking at all treatment programs in the state, researchers concluded that every dollar spent on treatment resulted in \$7 in savings on reduced crime and health care costs. (Marc Mauer and Tracy Huling, "Young Black Americans and the Criminal Justice System: Five Years Later," The Sentencing Project)

A study of 2,450 substance abusers in Oregon looked at their patterns of arrest, incarceration, and use of public assistance before and after their treatment. Researchers concluded that for every dollar the state spent on drug treatment, it saved \$5.60 in costs for prisons, welfare, and other expenses. (U.S. News 9/30/96)

The Nov. 1995 Research Report of the NIJ, (Douglas Lipton, "The Effectiveness of Treatment for Drug Abusers Under Criminal Justice Supervison") makes similar strong points:

- An evaluation of the New York prison-based Therapeutic Community (TC) (known as Stay'n Out) conducted in 1984, showed that male participants had arrest rates of only 26% compared to 40.9% for those having no treatment, and 39.8% for those having only counseling.
- An evaluation of Oregon's TC (known as Cornerstone) showed that 71% of its graduates stayed out of prison for 3 years, while only 26% of the dropouts from the program did so.

Preliminary findings of a study conducted by the University of Delaware indicate that drug-involved offenders who participate in a continuum of drug-treatment - - prison-based treatment followed by treatment in a work-release center - -have lower rates of drug use and recidivism than drug-involved offenders who participate in a shorter treatment program. 18 months after release:

- Drug offenders who received 12-15 months of treatment in prison and 6 additional months of treatment and job training were *more than twice as likely to be drug-free* than offenders who received only prison-based treatment (76% vs 30%).
- Offenders who received both forms of treatment were much more likely than offenders who received only prison-based treatment to be arrest-free (71% compared to 48%)



MINA'BE TE OCHO NA LIHESLATU N GUÅHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET



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March 15, 2005

The Honorable Benjamin J.F. Cruz Senator Mina' Bente Ocho na Liheslaturan Guåhan 155 Hessler Place Hagåtña, Guam 96910

Reference:

Public Hearing for Bill Nos. 41 (EC) and 81 (EC):

Håfa adai, Senator Cruz:

Please be advised that the Committee on Finance, Taxation, and Commerce has scheduled public hearings on March 22 and March 29, 2005 at *I Liheslaturan Guåhan's* Public Hearing Room. The *Committee* will receive written and verbal testimonies from the Public on the following measures, which you have authored:

Tuesday, March 22, 2005, 9:30 a.m.:

• <u>Bill 41 (EC)</u>: "An Act To Appropriate The Sum Of Six Hundred Thousand Dollars From The Healthy Futures Fund To The Department Of Mental Health And Substance Abuse For Local Non-Governmental Service Providers Of Residential In-Patient And Out-Patient Drug And Alcohol Detoxification, Rehabilitation, And Prevention Programs; To Create The Guam Drug And Alcohol Detoxification, Rehabilitation, And Prevention Grant Program; And To Provide Continuing Appropriations."

Tuesday, March 29, 2005, 9:30 a.m.:

• <u>Bill 81 (EC)</u>: "An Act To Appropriate The Sum Of Twenty Thousand Dollars (\$20,000) From The Safe Streets Fund To The Mayor's Council Of Guam For The Purpose Of Resurfacing The Multi-Purpose Sports Court At The Sinajana Community Center For Safety."

Should you have any questions regarding this matter, please feel free to contact my office at 475-8801. I look forward to your attendance and participation.

Si Yu'os Ma'ăse'!

Senator Edward J.B. Calvo



MINA TWENTY-EIGHTH GUAM LEGISLATURE

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Senator Edward J.B. Calvos ECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

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MAR 15 2005

March 15, 2005

The Honorable Felix P. Camacho Maga'låhen Guåhan
Office of the Governor
P.O. Box 2950
Hagåtña, Guam 96932

Reference:

Committee on Finance, Taxation, and Commerce Public Flearings.

Håfa adai, Governor Camacho:

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Tuesday, March 22, 2005, 9:30 a.m.:

- Bill 28 (EC): "An Act To Earmark The Proceeds Of The Sale Of GTA To The Department Of Education."
- Bill 30 (EC): "An Act Creating 'Guam GRT Living Wage Tax Credit' Adding §26215 Chapter 26, Title 11 Guam Code Annotated."
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- Bill 45 (LS): "An Act To Amend Section 3 Of Chapter VI Of Public Law 27-106 Relative To The Government Rate Of Contribution To The Government Of Guam Retirement Fund."
- Bill 46 (EC): "An Act To Add A New Chapter 59 To Title 5 Of The Guam Code Annotated, Relative To Establishing A Means For Construction And Development Of Public Facilities."

• <u>Bill 52 (EC)</u>: "An Act To Appropriate The Sum Of \$97,000 For The Repair And Maintenar Of The Gate Tiyan Theater."

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- <u>Bill 63 (EC)</u>: "An Act To Appropriate Seventy Thousand Dollars (\$70,000) From The Sa Street, Safe Homes Fund To The Guam Legal Services Corporation For Legal Services F Victims Of Family Violence."
- Bill 67 (EC): "An Act Relative To Authorizing The Department Of Administration To Clos Government Of Guam Financial Accounts Which It Considers No Longer Necessary And I Which Have Been Inactive Or Have Had No Transaction Activity For No Less Than One Yea Requiring That Any Fund Balances Identified In These Accounts Be Deposited Into The General Fund; And Further Requiring A Written Comprehensive Report On The Closure O Such Accounts To I Maga'lahen Guahan."
- Bill 73 (EC): "An Act To Authorize The Attorney General Notwithstanding Any Other Provisior
 Of Law And Including The Guam Procurement Law To Directly Negotiate An Office Lease For
 The Office Of The Attorney General's Operations."
- Bill 81 (EC): "An Act To Appropriate The Sum Of Twenty Thousand Dollars (\$20,000) From The Safe Streets Fund To The Mayor's Council Of Guam For The Purpose Of Resurfacing The Multi-Purpose Sports Court At The Sinajana Community Center For Safety."
- Bill 87 (LS): "An Act To Reserve The Sum Of Thirteen Million Five Hundred Thousand Dollars (\$13,500,000) From The Debt Service Savings Resulting From The Payoff Of The Government Of Guam's 1995 General Obligation Bond For Public Education."

The *Committee* encourages verbal testimony, however, written testimony is preferred and should be submitted to my office by 12 noon the day prior to the public hearing. I solicit any comments from any entity within the Executive Branch affected by Bill Nos. 28 (EC), 30 (EC), 41 (EC), 45 (LS), 46 (EC), 52 (EC), 63 (EC), 67 (EC), 73 (EC), 81 (EC), and 87 (EC). Please make the appropriate arrangements with your cabinet. Should you be unable to attend, please contact my office at 475-8801 as soon as possible.

Si Yu'os Ma'åse'!

Senator Edward J.B. Calvo

Attachments



MINA'B TE OCHO NA LIHESLATURAN GUÅHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE



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Bureau of Budget & Mgmt. Research.

March 15, 2005

MEMORANDUM

To:

Mr. Carlos Bordallo, Acting Director

Bureau of Budget Management and Research

From: Chairman, Committee on Finance, Taxation, and Commerce

Subject: REQUEST FOR FISCAL NOTES

Pursuant to 2 GCA §9102, I respectfully request BBMR to prepare fiscal notes for the following measures:

- Bill 28 (EC): "An Act To Earmark The Proceeds Of The Sale Of GTA To The Department Of Education."
- Bill 30 (EC): "An Act Creating 'Guam GRT Living Wage Tax Credit' Adding §26215 Chapter 26. Title 11 Guam Code Annotated."
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Attached are copies of the aforementioned bills for BBMR's analysis. The fiscal notes shall be provided to the Standing Committee within fourteen days from receipt of this request as required by 2 GCA §9105. Please call my office should you require additional information.

Si Yu'os Ma'åse'!

Senator Edward J.B. Calvo

Attachments



MINA'BONTE OCHO NA LIHESLAT QAN GUÅHAN TWENTY-EIGHTH GUAM LEGISLATURE

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March 15, 2005

Mr. Carlos Bordallo Acting Director Bureau of Budget Management and Research P.O. Box 2950 Hagåtña, Guam 96932 RECEIVED
MAR 1 5 2005

Bureau of Budget & Mgmt. Research.

Reference:

Committee on Finance, Taxation, and Commerce Public Hearings.

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The *Committee* encourages verbal testimony, however, written testimony is preferred and should be submitted to my office by 12 noon the day prior to the public hearing. Should you be unable to attend, please contact my office at 475-8801 as soon as possible.

Si Yu'os Ma'åse'!

Senator Edward J.B. Calvo

Attachments



MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET



E-Mail address: senatorcalvo@hotsheet.com 155 Hesler Street Hagåtña, Guam 96910 Telephone: (671) 475-8801 Facsimile: (671) 475-8805

March 15, 2005

Mr. Artemio Illagan
Director
Department of Revenue and Taxation
13-1 Mariner Drive
Tiyan, Guam 96913

Reference:

Committee on Finance, Taxation, and Commerce Public Hearings.

Håfa adai, Mr. Illagan:

The Committee on Finance, Taxation, and Commerce has scheduled public hearings on March 22 and March 29, 2005 at *I Liheslaturan Guåhan's* Public Hearing Room. The *Committee* will receive written and verbal testimonies from the Public regarding the following measures:

Tuesday, March 22, 2005, 9:30 a.m.:

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Si Yu'os Ma'åse'!

Senator Edward J.B. Calvo

Attachments



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Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET



E-Mail address: <u>senatorcalvo@hotsheet.com</u> 155 Hesler Street Hagåtña, Guam 96910

Telephone: (671) 475-8801 Facsimile: (671) 475-8805

March 15, 2005

Ms. Lourdes Perez
Director
Department of Administration
P.O. Box 2950
Hagåtña, Guam 96932

Reference:

Committee on Finance, Taxation, and Commerce Public Hearings.

Håfa adai, Ms. Perez:

The Committee on Finance, Taxation, and Commerce has scheduled public hearings on March 22 and March 29, 2005 at *I Liheslaturan Guåhan's* Public Hearing Room. The *Committee* will receive written and verbal testimonies from the Public regarding the following measures:

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Si Yu'os Ma'åse'!

Senator Edward J.B. Calvo

Attachments



MINA'BI TE OCHO NA LIHESLATUI N GUÅHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: <u>senatorcalvo@hotsheet.com</u> 155 Hesler Street Hagåtña, Guam 96910 Telephone: (671) 475-8801 Facsimile: (671) 475-8805

March 15, 2005

Mr. Peter Roberto
Director
Department of Mental Health and Substance Abuse
790 Gov. Carlos G. Camacho Road
Tamuning, Guam 96913

Reference:

Committee on Finance, Taxation, and Commerce Public Hearing.

Håfa adai, Mr. Roberto:

The Committee on Finance, Taxation, and Commerce has scheduled a public hearing on March 22, 2005, 9:30 a.m. at *I Liheslaturan Guåhan's* Public Hearing Room. The *Committee* will receive written and verbal testimonies from the Public regarding the following measure:

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Si Yu'os Ma'åse'!

Senator Edward J.B. Calvo

DNHSA DIRECTOR'S OFFICE

MAR 1 5 2005







MINA'BE E OCHO NA LIHESLATURA GUAHAN TWENTY-EIGHTH GUAM LEGISLATURE

SENATOR EDWARD J.B. CALVO

SECRETARY OF THE LEGISLATURE Chairman

OFFICE OF FINANCE AND BUDGET

COMMITTEE ON FINANCE, TAXATION & COMMERCE

E-Mail address: <u>senatorcalvo@hotsheet.com</u> 155 Hesler Street, *Hagátňa*, Guam 96910 Telephone: (671) 475-8801 Facsimile: (671) 475-8805

March 24, 2005

Mr. J. Peter Roberto, ACSW Director Department of Mental Health & Substance Abuse 790 Gov. Carlos G. Camacho Road Tamuning, GU 96913

Håfa Adai Mr. Roberto:

I wish to express my extreme disappointment with your department's lack of attendance or representation at the public hearing held Tuesday, March 22, 2005. Notices sent two weeks prior to the hearing date afforded you the opportunity to request for a delay because of the Department of Health and Human Services, Substance Abuse and Mental Health Services Administration consultants visit.

Bill 41, an appropriation measure of Six Hundred Thousand Dollars (\$600,000.00) from the Healthy Futures Fund to the Department of Mental Health and Substance Abuse, received favorable testimony from non-government representatives. The absence of a representative from department was obvious and a poor reflection on the government.

The bill seeks to prorate equally services to adolescent, female and male patients under purview of your department however it did not detail the use of the funds. Please provide the Committee with the following details so we may move forward in our deliberations of this proposed measure:

- What is the status of the fee schedule for services provided by your department that should have already been implemented?
- ❖ Is DMHSA currently providing similar or the same services as those intended in the bill? If no, why not? If yes, why is the \$600,000.00 required?
- ❖ Are the services listed in the bill covered under the CMHSA block grant or any grant available to your department

The Committee Report on Bill 41 will include your written testimony received via fax along with other testimonies submitted at the hearing.

28 Much 2005 11 05 AD July Garther Please submit a status report for review by the Office of Finance and Budget with respect to a detailed breakdown of grants received and a detailed breakdown of sanctions imposed and the reason for the sanctions.

I commend Ms. Francesca Remengesau, an employee of the department, for making time to attend the hearing and to express her personal views on legislation impacting much needed services for island residents afflicted with alcohol and substance abuse.

Please contact my office should you require further clarification on my requests.

Senseramente,

EDWARD J.B. CALVO

cc: Members, Finance, Taxation & Commerce Committee Chairman, Health and Human Services Committee

epg:bfa



TE OCHO NA LIHESLATUJ N GUÅHAN WENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: senatorcalvo@hotsheet.com 155 Hesler Street Hagåtña, Guam 96910

Telephone: (671) 475-8801 Facsimile: (671) 475-8805

March 15, 2005

Public Hearing Notice 5 GCA §8108 (Special)

RECEIVED

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Individuals wanting to submit written testimony or requiring special accommodations or services should contact the Office of Senator Edward J.B. Calvo at 475-8801/2 or send an e-mail to senatorcalvo@hotsheet.com.

cc:

All Senators

Executive Committee

Executive Director

Clerk's Office

Protocol Office

Audio/Visual

Central Files All Media



MINA'BEN E OCHO NA LIHESLATURA GUÅHAN TWENTY-EIGHTH GUAM LEGISLATUR

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: senatorcalvo@hotsheet.com 155 Hesler Street Hagåtña, Guam 96910 Telephone: (671) 475-8801 Facsimile: (671) 475-8805

March 20, 2005 (48 hours notice)

Public Hearing Notice

5 GCA §8108 (Special)

The Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Tuesday, March 22, 2005, 9:30 a.m. at *I Liheslaturan Guåhan's* Public Hearing Room. The *Committee* solicits any written and verbal testimonies from the Public on the following measures:

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cc: All Senators

Executive Committee Executive Director

Clerk's Office Protocol Office Audio/Visual All Media Central Files search, don't have Web sites at all," Forbes said. "Some of them still have Carl Gutierrez as governor of Guam and Madeleine Bordallo as

the lieutenant governor of Guam. The director is still the director from the previous administration. If they do happen to be relative-



ly up-todate, ... they don't have a whole lot of information on them."

Bill 97, among other things, requires agencies to list directors, administrators and board members, post public notices related to the agency and list the agency's current and proposed budget.

Agencies also would be required to list all of their fees and contracts and include links to official documents they created or that have been written about them.

Any forms the public might need in order to get services from the agency also must be available for printing online, Forbes said.

"What we're wanting to do here is increase the accountability of departments and agencies by having that information easily available. A really important thing as well is we want the services that are provided by agencies and departments a little more accessible to the public," Porbes said. "If the public can access this via the Worldwide Web, it can result in more expeditious and better service to the people and cut down on expenses for the public."

GOVERNMENT MEETINGS

March 21 GUAM COUNCIL ON THE ARTS AND HUMANITIES AGENCY BOARD: 1:30 p.m. March 21, CAHA gallery, Two Lovers' Point, Harmon. Call 646-2781/2. March 22

CIVIL SERVICE COMMISSION BOARD: 5:30 p.m. March 22, second floor, Hakubatan Building, Tamuning, The creation of certain Guam Waterworks Authority positions will be on the agenda. Call Bianca, 647-1855/7 or TDD 647-1972. COMMITTEE ON FINANCE, TAXATION AND COMMERCE: Public hearing 9:30 a.m. March 22, Legislature's public hearing room. Bill 28, to earmark the proceeds of the sale of GTA to the Department of Education; Bill 30, to create the Guam GRT Living Wage Tax Credit Act; Bill 41,

▲ See Meetings. Page 6

ON THE NET

Partly sunny; chance for a hower. Moderate seas; surf 4-8 feet.

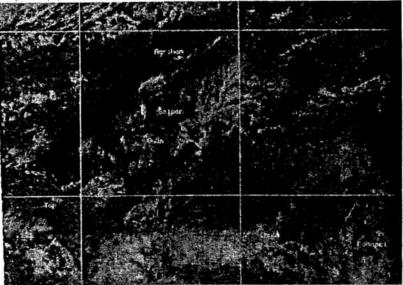
High 87, Low 75 Winds E 10-20

Clouds and some sun: a o possible. shower 15: surf 4-8 Moder

High 85, Low 75 Winds NE 10-20 Rather cloudy with some showers possible. Moderate seas; surf 4-8 feet.

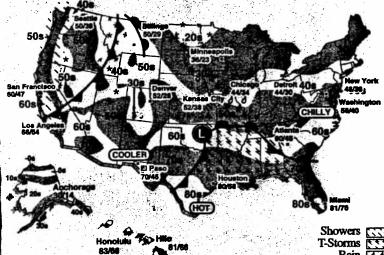
High 84, Low 75 Winds E 10-20

image from yesterda



Guarn and Micronesia, 1 p.m. March 20. The photo taken at 3 p.m. repre described. Western North Pacific between n equator and 25N from 130E to 180. A near ends from a weak circulation near 2N 142E to near 3N 157E then to the equator near 159E. ence around the circulation is producing scattered showers and isolated thunderstorms bed 7N from 142E to 149E. Trade wind convergence on the east end of the trough is producing is and isolated thunderstorms across Pohnpel and Kosrae between the equator and 9N from A shear line extends from 25N 156E through the extreme northern Martanas to 16N 130E. louds and light showers are found along and up to 250 miles north of this boundary.

orecast for today



Cold Front Warm Front Stationary Front

Shown are positions of tems and precipitation Forecast high/low temperature given for selected cities.

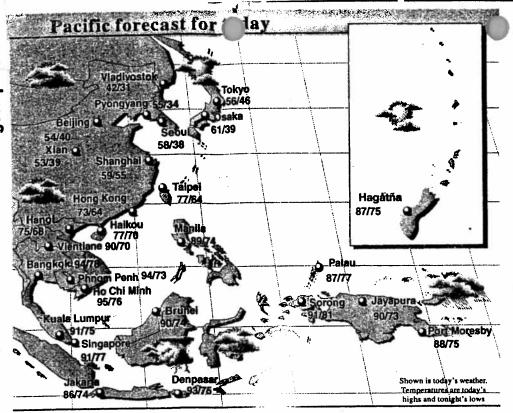
Rain Flurries Spow Ice FE

READER INFORMATION

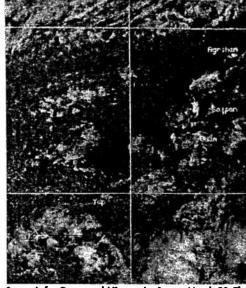
The Pacific Daily News, a member of the Gannett group of newspapers, is published daily at 244 Archbishop FL. Flores St., Hagatha, Territory of Guam, USA, P.O. Box DN, Hagatifia, Guam 96932. Entered as Periodicals Postage Paid at the U.S. Post Office, Hagatha, Guam, under Act of Congress of March 3, 1979. POSTMASTER: Send address changes to: The Pacific Daily News, P.O. Box DN, Hagatha, Guam 96932. USPS 230-980.

Guam rates, every 4 weeks By carrier: \$13.50. By Motor Rt.: \$14.50.

Off-island rates, every 4 weeks First Class mail to U.S. mainle Daily & Sunday: \$66.55



Satellite image fr



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Tides

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First low	11:33 a.m.	1.5 ft.	12:12 p.m.	1.4 ft.		
Second high	4:04 p.m.	1.9 ft.	5:07 p.m.	2.1 ft.		
Canand Inn.	11.70	010				

Sunrise/set

Sunrise today	6:26	a.m.
Sunset today		
Sunrise tomorrow		
Sunset tomorrow	6:32	p.m.

Moon phases

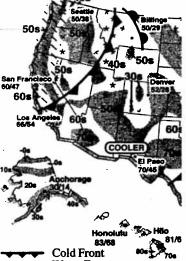


Last-April 2





First-April 17



Warm Front Stationary Front

WEELINGS ERNMENT

▲ Continued from Page 5

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ater. Written or verbal testimony can be submitted, Call 475-8801; or e-mail: senatorcalvo@hotsheet.com.

CONSOLIDATED COMMISSION ON UTILITIES/GUAM WATERWORKS AU-**THORITY:** Working session on barriers legislation, 1:30 p.m. March 22, GWA conference room, main office, second floor. Call 646-7815.

DEPARTMENT OF CHAMORRO AFFAIRS BOARD OF TRUSTEES: 2 p.m. March 22, first floor, Department of Administration Building, Hagátña. Call 475-4278/9. March 23

ALCOHOL BEVERAGE CONTROL BOARD: 5 p.m. March 23, Compliance Branch Office, Department of Rev & Tax, count floor Parific News Building Arch1802.

GUAM EDUCATION POLICY BOARD: 6 p.m. March 23, Department of Education conference room, Hagátña.

GUAM LAND USE COMMISSION: Public hearing 6 p.m. March 23, Mangilao mayor's office. Belta S. Perez, Lourdes S. Pisaru, Carl T. Sgambelluri, Salvatore and Donna Sue Sgambelluri and Salvatore G. Sgambelluri: request for subdivision variance to subdivide basic lot into 10 lots. Call 475-5219.

March 24

GUAM HOUSING AND URBAN RE-NEWAL AUTHORITY BOARD OF COM-MISSIONIERS: 10 a.m. March 24, GHU-RA conference room, first floor, Sinajana. Call Michael Duenne 475-1407 or TTY

READER INFORMA

The Pacific Daily News, a meml published daily at 244 Archbishop F USA, P.O. Box DN, Hagatha, Guam at the U.S. Post Office, Hagatña, Gua POSTMASTER: Send address char DN, Hagårña, Guam 96932. USPS:

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Other rates

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I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN 2005 (FIRST) REGULAR SESSION

Bill No. 41 (EC)

As substituted by the Committee on Finance, Taxation and Commerce, and further substituted on the Floor and amended.

Introduced by:

B. J.F. Cruz
L. A. Leon Guerrero
F. B. Aguon, Jr.
A. B. Palacios
R. J. Respicio
J. T. Won Pat
J. M.S. Brown
Edward J.B. Calvo
Mike Cruz
Mark Forbes
L. F. Kasperbauer
R. Klitzkie
J. A. Lujan
Ray Tenorio
A. R. Unpingco

AN ACT TO APPROPRIATE THE SUM OF ONE HUNDRED FIFTY THOUSAND DOLLARS (\$150,000.00) FROM THE HEALTHY FUTURES FUND TO THE DEPARTMENT OF MENTAL HEALTH AND SUBSTANCE ABUSE; TO ADD A NEW SECTION 86109 TO CHAPTER 86 OF TITLE 10 OF ANNOTATED, THE **GUAM** CODE **RELATIVE CREATING** THE **GUAM DRUG AND** ALCOHOL DETOXIFICATION, REHABILITATION, **AND** PREVENTION GRANT PROGRAM.

1	BE IT ENACTED BY THE PEOPLE OF GUAM:
2	Section 1. Appropriation. The sum of One Hundred Fifty Thousand
3	Dollars (\$150,000.00) is hereby appropriated from the Healthy Futures Fund to
4	the Department of Mental Health and Substance Abuse funding the
5	Lighthouse Recovery Center currently providing drug and alcohol
6	detoxification, rehabilitation, and prevention services. Any sums disbursed
7	by the Department of Mental Health and Substance Abuse prior to the
8	enactment of this Act, within Fiscal Year 2005, to the Lighthouse Recovery
9	Center, shall proportionately decrease the appropriation amount authorized
10	by this Section.
11	Section 2. A new §86109 is hereby added to Chapter 86 of Title 10 of
12	the Guam Code Annotated to read:
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13	"§86109. Guam Drug and Alcohol Detoxification,
13 14	Rehabilitation, and Prevention Grant Program.
14	Rehabilitation, and Prevention Grant Program.
14 15	Rehabilitation, and Prevention Grant Program. (a) There is hereby created a Guam Drug and Alcohol
141516	Rehabilitation, and Prevention Grant Program. (a) There is hereby created a Guam Drug and Alcohol Detoxification, Rehabilitation, and Prevention Grant Program
14151617	Rehabilitation, and Prevention Grant Program. (a) There is hereby created a Guam Drug and Alcohol Detoxification, Rehabilitation, and Prevention Grant Program within the Department of Mental Health and Substance Abuse
14 15 16 17 18	Rehabilitation, and Prevention Grant Program. (a) There is hereby created a Guam Drug and Alcohol Detoxification, Rehabilitation, and Prevention Grant Program within the Department of Mental Health and Substance Abuse for the purpose of providing annual grants to local non-profit
14 15 16 17 18 19	Rehabilitation, and Prevention Grant Program. (a) There is hereby created a Guam Drug and Alcohol Detoxification, Rehabilitation, and Prevention Grant Program within the Department of Mental Health and Substance Abuse for the purpose of providing annual grants to local non-profit organizations providing drug and alcohol detoxification,
14 15 16 17 18 19 20	Rehabilitation, and Prevention Grant Program. (a) There is hereby created a Guam Drug and Alcohol Detoxification, Rehabilitation, and Prevention Grant Program within the Department of Mental Health and Substance Abuse for the purpose of providing annual grants to local non-profit organizations providing drug and alcohol detoxification, rehabilitation, and prevention services.
14 15 16 17 18 19 20 21	Rehabilitation, and Prevention Grant Program. (a) There is hereby created a Guam Drug and Alcohol Detoxification, Rehabilitation, and Prevention Grant Program within the Department of Mental Health and Substance Abuse for the purpose of providing annual grants to local non-profit organizations providing drug and alcohol detoxification, rehabilitation, and prevention services. (b) The Grant Program shall be funded annually by appropriation

beginning in Fiscal Year 2006.

- (c) All grants shall be approved by a grant review panel consisting of the Director of the Department of Mental Health and Substance Abuse, the Director of the Department of Public Health and Social Services and the Director of the Bureau of Plans and Statistics.
- (d) The Director shall establish criteria that takes into consideration both sexes for the grant reviews of local non-profit organizations providing drug and alcohol detoxification, rehabilitation, and prevention services by October 1, 2005.
- (e) The proportionate distribution of grant funds shall be a consideration in awarding grants to local non-profit drug and alcohol detoxification, rehabilitation, and prevention organizations servicing adult male, adult female and adolescent patients.
- (f) The Department of Mental Health and Substance Abuse, no later than May 1st of each year, shall provide to I Maga'lahen Guåhan and I Liheslaturan Guåhan an expenditure and performance report of grants issued to local non-profit organizations of the Guam Drug and Alcohol Detoxification, Rehabilitation, and Prevention Grant Program and shall include recommendations with reference to additional legislation or other action it deems necessary to carry out its purpose."

MINA' BENTE OCHO NA LIHESLATURAN GUÅHAN 2005 (FIRST) Regular Session

Bill No. (EC)

Introduced by:

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AN ACT TO APPROPRIATE THE SUM OF SIX HUNDRED THOUSAND DOLLARS (\$600,000.00) FROM THE HEALTHY FUTURES FUND TO THE DEPARTMENT OF MENTAL HEALTH AND SUBSTANCE ABUSE TO UNDERWRITE GRANTS TO LOCAL NON-GOVERNMENTAL SERVICE PROVIDERS OF RESIDENTIAL IN-PATIENT AND OUT-PATIENT DRUG AND ALCOHOL DETOXIFICATION, REHABILITATION, AND PREVENTION PROGRAMS.

BE IT ENACTED BY THE PEOPLE OF GUAM:

1 Liheslaturan Guåhan finds that the Section 1. Legislative Findings. 2 Department of Mental Health and Substance Abuse (DMHSA) is mandated to conduct all 3 government programs relative to substance abuse on the island. The "New Beginnings" 4 program was established within DMHSA to fulfill this mandate. Although DMHSA 5 operated the New Beginnings program for several years, the operations of the program 6 were subsequently reduced from a twenty-four (24) hour seven (7) day week program to 7 a weekday program operated only between the hours of 9:00 AM and 7:00 PM. Based on 8 staff shortages and severe budgetary shortfalls, the program was discontinued and as a Ģ consequence, DMHSA has abandoned its mandated mission relative to Substance Abuse. 10

MINA' BENTE OCHO NA LIHESLATURAN GUÅHAN 2005 (FIRST) REGULAR SESSION

Bill	No.	(EC)
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Introduced by:

1

B.J.F. Cruz

L.A. Leon Guerrero

R. J. Respicio

A.B. Palacios

F.B. Aguon, Jr.

J.T. Won Pat

AN ACT TO APPROPRIATE THE SUM OF SIX HUNDRED THOUSAND DOLLARS FROM HEALTHY FUTURES FUND TO THE DEPARTMENT OF MENTAL HEALTH AND SUBSTANCE ABUSE **SERVICE** FOR LOCAL **NON-GOVERNMENTAL** PROVIDERS OF RESIDENTIAL IN-PATIENT AND **OUT-PATIENT** DRUG **AND** ALCOHOL DETOXIFICATION, REHABILITATION, AND PREVENTION PROGRAMS; TO CREATE THE GUAM DRUG **AND ALCOHOL** DETOXIFICATION, REHABILITATION, AND PREVENTION PROVIDE CONTINUING PROGRAM; AND TO **APPROPRIATIONS**

BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings. I Liheslaturan Guåhan finds that
- 3 the Department of Mental Health & Substance Abuse (DMHSA) is
- 4 mandated to conduct all government programs relative to substance
- 5 abuse on the island. The "New Beginnings" program was
- 6 established within DMHSA to fulfill this mandate. Although
- 7 DMHSA operated the New Beginnings program for several years, the

1 operations of the program were subsequently reduced from a 24-

2 hour 7-day a week program to a weekday program operated only

between the hours of 9:00 AM and 7:00 PM. Based on staff shortages

4 and severe budgetary shortfalls, the program was discontinued and

as a consequence, DMHSA has abandoned its mandated mission

relative to Substance Abuse.

In it's absence, several local non-profit organizations began providing Substance Abuse services such as the Salvation Army, which operates the Lighthouse Recovery center for male patients; the Oasis Empowerment Center, which provides services for female patients; and Sanctuary Incorporated, which provides services for adolescents. However, these services are being limited or are at risk of being closed due to a lack of funding for operations, facilities, and facility maintenance. The closure of such programs provides no alternatives for the treatment of substance abuse and the adjudication of criminal cases for substance abuse offenders.

Therefore, it is the intent of *I Liheslaturan Guåhan* to create an annual grant program for local non-profit organizations providing services in the areas of Drug and Alcohol Detoxification, Rehabilitation, and Prevention.

Section 2. Appropriation. The Sum of Six Hundred Thousand Dollars (\$600,000) is hereby appropriated from the Healthy Futures Fund to the Department of Mental Health & Substance Abuse to fund local non-profit organizations currently providing drug and alcohol detoxification, rehabilitation, and prevention services as follows:

- 1 (a) Two Hundred Thousand Dollars (\$200,000) for services to 2 Adolescent patients;
- 3 (b) Two Hundred Thousand Dollars (\$200,000) for services to 4 Female patients; and
 - (c) Two Hundred Thousand Dollars (\$200,000) for services to Male patients.

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- 7 3. Alcohol Guam Drug and Detoxification, Rehabilitation, and Prevention Grant Program. There is hereby 8 9 created a Guam Drug and Alcohol Detoxification, Rehabilitation, and Prevention Grant Program within the Department of Mental Health 10 and Substance Abuse for the purpose of providing annual grants to 11 providing organizations drug non-profit 12 and detoxification, rehabilitation, and prevention services. The Grant 13 Program shall be administered by the Director of the Department of 14 15 Mental Health & Substance Abuse beginning in Fiscal Year 2006. All 16 grants shall be approved by the Guam Mental Health Planning 17 Council based on a grant review process to be promulgated by the 18 Director of the Department of Mental Health & Substance Abuse.
 - Section 4. Guam Drug and Alcohol Detoxification, Rehabilitation, and Prevention Program Grant Continuing Appropriation. Beginning with Fiscal Year 2006, the Sum of Six Hundred Thousand Dollars (\$600,000) shall be annually appropriated from the Healthy Futures Fund to the Department of Mental Health & Substance Abuse for the Guam Drug and Alcohol Detoxification, Rehabilitation, and Prevention Grant Program as follows:

- 1 (a) Two Hundred Thousand Dollars (\$200,000) for services to
 2 Adolescent patients;
 3 (b) Two Hundred Thousand Dollars (\$200,000) for services to
 4 Female patients; and
- (c) Two Hundred Thousand Dollars (\$200,000) for services to
 Male patients.